H.361 House As Passed Version v. Senate As Passed Version Side by Side Comparison – Conference Committee Proposals

GOVERNANCE

| Topic | As Passed by the House | As Passed by the Senate | House (5/12; noon) | Senate (5/12; 7:00) |
|---------------------------|---|---|--|------------------------------|
| Findings / Goal | s / Intent / Size and Structure | | <u></u> | |
| Findings | | [See attached single page with list of Findings] | SENATE | AGREE |
| Education Policy Goals | General Assembly intends legislation to move State toward integrated education systems responsible for equitable delivery of high quality education through revised governance structures – leading to: • students meeting EQS • cost parents, voters, & taxpayers value • transparency/accountability Legislation is designed to encourage and support local decisions and actions linked to EQS • identifies specific goals [See attached single page with list of goals] | provide substantial equity in quality and variety of educational opportunities maximize operational efficiencies through greater flexibility to manage, share, transfer promote transparency and accountability | HOUSE [but amended to reflect and/or integrate SENATE language] | DISAGREE – Senate version |

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|--|---|--|--------------------|------------------------------|
| School Closure / Small Schools | | Statement of: No intent to close schools No intent to close small schools, but rather to allow them to enjoy expanded opportunities and economies of scale available in larger, flexible governance models | [do not include] | DISAGREE – Senate version |
| Tuition Payment / Operation | Tuition-paying and operating districts – full protection for districts to continue to pay tuition or operate schools or both Nothing in act changes that or changes tuition amounts or recipients | Substantively identical to House-Passed version | SENATE | AGREE |
| Guidelines / Performance Measures for New Governance Models | By 12/31/15, SBE adopts performance measure for each policy goal stated above • work is done in connection with ongoing work to develop EQS indicators By 12/31/15, based on performance measures: • SBE develops and issues guidelines to assist o districts to develop governance proposals and o SBE to evaluate districts' proposals | | HOUSE | DISAGREE – do not include |

| Topic | As Passed by the House | As Passed by the Senate | House (5/12; noon) | Senate (5/12; 7:00) |
|-----------------------|---|---|--|---|
| Size and Structure | Integrated Education Systems In order to promote flevibility, transportance, and | Preferred Governance Structure & Alternative | SENATE version (this page and next) | SENATE Version |
| | In order to promote flexibility, transparency, and accountability Preferred structure: an Education District • single district / its own SU • responsible for resident PK-12 students • minimum ADM of 1,100 − waiver available • one of four common structures: ○ operates PK/K−12 ○ operates PK/K−6; tuitions 7−12 ○ operates PK/K−8; tuitions 9−12 ○ tuitions PK−12 | In order to: • provide substantial equity in quality and variety of educational opportunities • maximize operational efficiencies through greater flexibility to manage, share, transfer • promote transparency and accountability Preferred structure: a supervisory district • single district / its own SU • responsible for resident PK-12 students • minimum ADM of 900 • one of four common structures: ○ operates PK/K−12 ○ operates PK/K−6; tuitions 7−12 ○ operates PK/K−8; tuitions 9−12 ○ tuitions PK−12 | Except: 1. Keep terms: * Integrated Ed Systems * Ed Districts 2. Min ADM: * 1,000 districts * 1,100 SUs 3. SBE Approval of SU only if transparency / accountability incl SU budgets | 1. DISAGREE – do not create new terms; use existing terms) 2. Min ADM: * 900 districts * 1,100 SUs 3. AGREE |
| | [more on next page] | [more on next page] | | |

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|-------|--|---|--------------------|---------------------|
| | Supervisory Unions: • an Education District may not be • the best way to achieve goals in all regions of State • possible because of • Minimum ADM of 1,100 • protections for tuition paying and operating districts • so districts may propose and SBE may authorize creation, expansion, or continuation of an SU • SBE may approve only if proposal provides for transparency and accountability including for SU budget • SU has minimum ADM of 1,100 – waiver available | Supervisory Unions: • the preferred governance model is not necessarily: • the best means of achieving VT's education goals in all regions of the State • possible • so an SU composed of multiple member districts, each with its own board, can meet goals • particularly if: • the member districts consider themselves collectively responsible for all resident PK—12 students in SU • SU maximizes efficiencies, economies of scale, flexibility • SU has the smallest number of districts practicable (if possible, through merger of similar districts) | | |

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|---------------------------------------|--|---|----------------------------|---|
| Governance Ch | anges – Timeline | | | |
| Statement re: Future Governance | By 7/1/2019 – integrated education systems for equitable delivery of high quality education to all resident PK-12 student at stable affordable cost | | HOUSE | [dates?] |
| Evaluation & Proposal by Districts | Evaluation & Meetings each district's school board meets with others districts, including those with similar patterns of school operation and tuition payment, to determine how best to create and implement an integrated education system in region do not have to be contiguous or in same SU Study Committee & Report per process in 16 V.S.A. ch. 11 each dist. forms study committee (exceptions: SD, etc.) prepares Report proposing a new district or a preK-12 system (SU) with more than one district Report shows how proposal will meet Act's goals | [could occur through RED or regular union school district formation process both of which involve review and approval by SBE and by electorate – but not specified] | HOUSE (this page and next) | DISAGREE – don't require anything in early years |

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|-------|---|--|---|---------------------|
| Topic | reimbursement for study costs and other Act 156 transitional incentives if meet existing criteria Submission: requires districts to submit report to SBE and subsequently to electorate for vote per 16 V.S.A. ch 11 final electorate vote by 11/30/17 approved Report becomes articles of agreement or governing document for SU operational by 7/1/19 | [BUT SEE Enhanced Incentives for Early Action – • final electorate vote by 6/30/16 • operational by 7/1/17] | 110use (e/12, 1100u) | |
| | | * * * | | |
| | | By 7/1/17: A district not organized per the preferred structure and will not be by 7/1/20 may choose to pursue any or all: | SENATE (this page and next) Except: | AGREE But: |
| | | Self-evaluation the district's school board may choose to evaluate the quality and variety of educational opportunities it offers and its operational efficiencies | 1. If not in preferred structure by 7/1/19 (not 2020) | |
| | | [more on next page] | 2. Change "may" to "shall" throughout | 2. AGREE |

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|-------|------------------------|---|--------------------|---------------------|
| | | | | |
| | | • Meetings | | |
| | | school board may meet with other | | |
| | | school boards, inc those with similar | | |
| | | operation / tuition-paying patterns, to | | |
| | | discuss promoting in region: | | |
| | | quality, variety, and equity of | | |
| | | educational opportunities | | |
| | | operational efficiencies | | |
| | | transparency and accountability | | |
| | | • <i>Declaration</i> (7/1/17) – the district's school | | |
| | | board may file a three-part declaration with the | | |
| | | Secretary and SBE either on its own or in | | |
| | | connection with other districts that: | | |
| | | o <u>declares</u> intent to retain current | | |
| | | governance structure OR to form a | | |
| | | different structure with other district(s) | | |
| | | OR otherwise act jointly (e.g., contract) | | |
| | | o <u>demonstrates</u> through enrollment | | |
| | | projections, ratios, comprehensive data | | |
| | | provided in EQS process, and | | |
| | | otherwise how its declared intention | | |
| | | above supports 3 goals | | |
| | | o <i>identifies</i> actions to continue to | | |
| | | improve the items listed above (3 | | |
| | | bullets under "demonstrates") | | |

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|--|--|---|---|--|
| SBE Review of Voluntary Mergers: meeting goals socioeconomic isolation | Evaluation by State Board: consider if designed to create integrated ed system meeting goals mindful of geographic isolation /AOE helps districts / SBE MAY deny approval (isolation also considered when Secretary develops proposal and SBE adopts new plan below) | Secretary of Ed required to develop guidelines to minimize possibility that mergers will result in socioeconomic isolation of districts | HOUSE with SENATE language integrated | AGREE – but add only word "socioeconomic," do not require guidelines |
| Secretary's Proposal | Secretary reviews status as of 11/30/17 By 7/1/18 – Secretary creates <i>proposal</i> to realign "Remaining Districts" into integrated education systems "to the extent possible" [more on next page] | Secretary reviews: • governance structures of school districts / SUs statewide as they will be on 7/1/20 • any declarations submitted by districts (above) • conversations with districts By 4/1/18 – Secretary develops, publishes on website, and presents to SBE a proposal that: • to the extent necessary to promote the 3 goals • would move districts into the more sustainable, preferred governance model [more on next page] | SENATE (this page and next) Except: 1. looks at State as it will be 7/1/19 (not 7/1/20) | AGREE But: 1. [dates?] |

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|----------------------------|--|--|--|---------------------|
| | BUT IF it's not possible or practicable to meet one or more provision THEN proposal is designed in way to best serve interests of resident students, local communities, and the State Secretary presents proposal to SBE | BUT IF it's not possible /practicable to move to pref model (e.g., protect tuition paying; min ADM; etc.) • THEN the Secretary's proposal may include alternative governance models as necessary (including an SU with member districts) designed to promote the goals as long as the proposed alternative model is designed to • ensure adherence to Sec. 3(c)'s protection for tuition paying and operating towns • promote equity of opportunities, financial efficiencies, accountability, and transparency in a sustainable governance structure | SENATE | AGREE |
| SBE's Order OR Proposal | By 9/1/18 – Board approves OR amends & approves proposal | By 12/31/18 – the SBE: reviews / analyzes Secretary's proposal testimony / additional information approves OR amends & approves proposal in an amended form per same criteria as Sec publishes the proposed plan realigning districts and SUs where necessary submits proposed plan to General Assembly | SENATE Except: 1. Is the final plan / does not go to GA 2. due 9/1/18 (not 12/31/18) | NO OPINION YET |

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|----------------------------|--|---|--------------------|---------------------------------|
| New Governance Model | By 9/1/18 – Board action (above) | 2019–2020 General Assembly – If introduces and enacts a bill realigning districts where necessary to promote 3 goals | HOUSE | NO OPINION YET |
| | Operational by 7/1/19 | Operational by date to be established in legislation | | |
| Exempt from Plan | interstate school districts earlier voluntary mergers | interstate school districts earlier voluntary mergers three CTE districts | HOUSE | DISAGREE – add CTE districts |
| Current Incenti | ves | | | |
| RED Incentives | Current Law: RED incentives if operational on 7/1/17 tax rate reduction (8-6-4-2) – 5% OR \$400/pupil capital debt service payment no need to repay State if sell building if lose small school support grant, 5 years as Merger Support Grant multiyear budgets \$150,000 Transition Facilitation Grant OR 5% base education amount x ADM in first year | | | |

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| | Amendment: available if voters approve by 11/30/17 | Amendment: available if operational by 7/1/20 | [don't include either – keep current date] | NO OPINION YET |
| Merger Support Grant (Small School Grant (current RED incentive) | <u>Current law</u>: REDS that formerly received small school grants receive Merger Support Grant for 5 years <u>Amendment</u>: MS Grant continues indefinitely grants cease if close small school EXCEPT – life of bond if closed because consolidating buildings | | HOUSE | NO OPINION YET |
| Incentives for Other Joint Activity | | Sec. 15 Existing incentives for other kinds of joint activity – eligibility deadline shortened from 7/1/17 to 12/31/15 [See attached table of incentives] | SENATE | AGREE |

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|---------------|----------------------------------|--|---|---|
| NEW Incentive | s for Voluntary Action under Act | | | |
| | · · | Accelerated Activity = Enhanced Incentives If: • an existing SU becomes an SD by merging into a unified union school district (also w/ SD) • positive electorate vote by 7/1/16 • meets preferred structure • show how merger meets qualitative criteria • operational by 7/1/17 • provides data at Secretary's request Then incentives: • Either: • \$0.10 / 0.10 / 0.08 / 0.06 / 0.04 homestead reduction for 5 years OR | ## SENATE Except: | AGREE But: 1. Tax rate / \$400: * AGREE * DISAGREE - use Senate tax rate reductions 2. Merger Support Grants: NO OPINION YET |
| | | Accelerated Action Incentive Grant: \$400 x ADM in year 1 (FY18) Merger Support Grant (Small School) 5 yrs Transition Facilitation Grant: in yr 1; receives <u>lesser</u> of: \$150,000 OR 5% Base Ed Amount x ADM [also grandfathered - 3.5% Hold Harmless when repealed in FY21] | amends for REDs) [not included because not repealed] | |

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| | | REDs – if ALSO eligible for other RED incentives, but cannot receive duplicative Secretary collects / analyzes data; reports to legislative committees annually through 2021 | | |
| Merger Support Grants | Merger Support Grants (if lose Small School Grant) indefinitely / closure / bond (same as House amendments to RED) for: merger per act joint contract school if operational by 7/1/19 | Merger Support Grants (if lose Small School Grant) for 5 years for to mergers that meet Accelerated Activity criteria but don't make those deadlines [doesn't address joint contract schools] operational by 7/1/20 | HOUSE | NO OPINION YET |
| Tax Incentives | Voluntary PK-12 district merger per act by 7/1/2019 receives RED tax incentives (0.08, 0.06, 0.04, 0.02) | | HOUSE | AGREE – [<u>but</u> date?] |
| Repayment of State Construction Aid | Repeals requirement to repay a % of state construction aid upon sale of building for new union schools / joint contract schools created after 7/1/15 • repealed on 11/30/17 AOE studies issue – 12/1/15 | | HOUSE | NO OPINION YET |

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| Other Miscellar | <mark>ieous</mark> | | | |
| Quality Assurance | | Secretary reviews, evaluates, and keeps SBE apprised: discussions, studies, activities of districts remerger data from merging districts incl. accelerated and REDs data from EQS and on-site reviews | SENATE | AGREE |
| Recent Mergers; Exception | protects articles of amendment re: manner in which a district may join in future | | [do not include] | AGREE |
| Funding for Incentives | Authorizes use of \$620,000 from FY2015 Ed Fund appropriation prior to January 2016 reversion to fund existing incentives | | HOUSE | AGREE |

TAX / FINANCE / POLICY / ENFORCEMENT (except if in reports or incentives)

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|--------------------------------|--|--|---------------------------|------------------------------------|
| Yield; Dollar Equivalent | Transitions to "yield" model | Substantively identical to House Two small additions | SENATE | AGREE |
| FY16 Tax Rates etc. | Sets FY16 tax rates: Nonresidential: \$1.525 Homestead: \$0.98 Applicable Percentage: 1.94% Base Ed Amount: \$9,459 | Sets FY16 tax rates: Nonresidential: \$1.535 Homestead: \$0.99 Applicable Percentage: 1.80% Base Ed Amount: \$9,459 | HOUSE | NO OPINION YET |
| Household Income; Assets | | Calculation of Household Income: Increases the counting of investment income in the calculation of household income for the purposes of property tax adjustments For claimants under age 65, triple count investment income > \$10,000 | [do not include] | DISAGREE – include triple counting |

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|---|---|--|--------------------|--|
| Ballot; Per EP Spending | Include per EP spending on ballot and repeals obsolete language | | HOUSE | [waiting for alternative language from Agency] |
| Tax Penalty; Enforcement of Current Laws | | After notice, hearing, and opportunity to remediate, 5% tax increase for each district if violating current law that SU performs certain duties for member districts | SENATE | AGREE |
| Small School Grants | Exercises FY20 and after: Limits grants to districts: average grade size is <20 participated in merger study high student-to-staff ratio geographically isolated / no capacity in nearby school high quality ed opportunities SBE adopts / publishes guidelines by 7/1/18 | [Deleted on Floor – so does not amend current law regarding small school grants] | HOUSE | NO OPINION YET |

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|---|--|--|--------------------|---|
| 3.5% Hold Harmless Provision ("phantom | 3.5% protection for declining enrollment amended to remove "tail" Effective FY17 | Identical to House | SENATE | AGREE |
| students") | Three year transition (FY19) | Transition identical to House except • delayed by one year for districts actively discussing merger | SENATE | AGREE |
| | | Repeals 3.5% protection FY21 except as grandfathered below | [do not include] | NO OPINION YET |
| | | Grandfathers merged districts | [do not include] | NO OPINION YET |
| Mandates; General Fund Transfer | (statutory; no sunset) JFO identifies amounts of any new unfunded education mandates Amounts are added to GF transfer in next FY | | HOUSE | DISAGREE – do not include mandate / GF language |

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|-------------------------------|---|-------------------------|--------------------------|--|
| Spending Caps & Trigger | Cap: Variable 2% cap on school district's increase in education spending cap is indexed so increase for low-spending districts is at a higher % than high-spending cap based on total spending or on spending per equalized pupil –use higher growth rate if larger budget approved, it is deemed to have failed vote appeals process w/ examples | | HOUSE (FY17 and FY18) | DISAGREE – potential alternative proposal |
| | Trigger: Applies to budgets for FYs 2018 and 2019 Except: • cap doesn't apply in FY18 unless total statewide ed spending in FY17 is more than 2.95% higher than in FY16 • if cap doesn't apply in FY18, then applies in FY19 only if FY18 spending is more than 2.95% above FY17 | | [no trigger] | |

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|--|------------------------|--|---|---------------------|
| Quality Assurance – Failure to Move toward EQS | | For failure to meet or progress toward meeting Ed Quality Stds: Clarifies actions currently authorized to take: AOE / quality review teams provide additional technical assistance SBE adjusts SU boundaries or duties of SU AOE assumes administrative control SBE closes school(s) and require tuitioning Adds authority to merge districts if necessary for EQS | SENATE <u>BUT CHANGE</u> effective date to 7/1/19 | AGREE – [but date?] |
| | | Effective 7/1/20 | | |

REPORTS

| Topic | As Passed by the House | As Passed by the Senate | House (5/12; noon) | Senate (5/12; 7:00) |
|--|--|--|--|------------------------------------|
| Special Ed Funding; Study | Secretary of Ed proposes alternative methods to pay for Special Ed – including possibility that some paid by ADM - 1/15/16 | | HOUSE | AGREE |
| PreK / SpEd Metrics | | Adds a report from AOE on metrics for evaluating Pre-K and special education programs. | [add concept to House Special Ed Study above] | DISAGREE – do not include study |
| Supers and Principals | Secretary of Ed and others study roles and responsibilities of superintendents / principals - 1/15/16 | | HOUSE | AGREE |
| Property Tax Adjustment Lag; Study | Comm'r of Taxes determine steps necessary to base property tax adjustments on current year - 1/15/16 | | HOUSE | AGREE |

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|---|--|--|--------------------|---|
| Adequacy Funding Model; Study | JFO hires consultant to study movement to adequacy funding model - 1/15/16 Authorizes use of \$300,000 from FY15 Ed Fund appropriation prior to | | HOUSE | DISAGREE — do not include study |
| | January 2016 reversion | | | |
| Health Care Costs; Study | Dir Health Care Reform considers and proposes alternatives for employee health insurance including VEHI, VHC, etc | | HOUSE | DISAGREE – do not include study (more comprehensive version is in S.135) |
| AHS / AOE Coordination | | AHS / AOE Coordination – study and proposal | SENATE | AGREE |
| Assets; Household Income Calculation | | Requires a report from Tax on how to account for assets in the calculation of household income | [do not include] | DISAGREE – include study |

MISCELLANEOUS

| Topic | As Passed by the House | As Passed by the Senate | House (5/12; noon) | Senate (5/12; 7:00) |
|---|--|---|--------------------|------------------------------|
| SU Boundary Changes | | Clarifies current authority of a group of districts to ask State Board for SU boundary changes | SENATE | AGREE |
| SU as the LEA | | SU is LEA for federal accountability (AYP) – effective 7/1/2016 | SENATE | AGREE |
| Data Reporting | full implementation of statewide data systems by 7/1/2017 | | HOUSE | DISAGREE – do not include |
| Employee Transition | Codifies transitional language used in connection with other acts and bills in prior years | Same as House Sec. 25 but: clarifies that joint contract schools are covered; exempts impending contract | SENATE | AGREE |
| Unified Union School District Definition | | Definition of unified union school districts is expanded to include PK-12 district that tuitions some or all grades | SENATE | AGREE |

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|--|--|---|--------------------|---------------------------------------|
| Position-Tech Assistant | | Limited Service Position in AOE • No State funding | SENATE | AGREE |
| Joint Leg Ed Oversight Committee | Creates a new statutory Joint Legislative Education Oversight Committee | | HOUSE | DISAGREE – do not create committee |
| Designation of High School | Currently: a district that does not operate a high school can designate one independent or public school as school for all resident students Amendment: designate 1-3 schools | | HOUSE | AGREE |